RELEASE IN PART B5,B6

Case Comparisons Worksheet

3 FAM 4374 (1) The disciplinary action taken should be consistent with the precept of like penalties for similar offenses with mitigating or aggravating circumstances taken into consideration. Whether or not offenses are alike will be based on the similarity of the underlying conduct rather than how the charge is worded.

Case Name:			Date completed: 12-07-17	В
Proposal:				B5 B6
Case No.	Proposal	Decision	Comments	Date
				B5 B6

C06626945 U.S. Department of State Case No. F-2017-17836 Doc No. C06626945 Dat	Jate: 10/12/2018
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B5 B6

Comparison completed by: Laurie Younger

 1000

United States Department of State

Washington, D.C. 20520

RELEASE IN PART B7(C),B6

MEMORANDUM

TO:

FROM:

DS/SI/PSS -

SUBJECT: Clearance Suspension

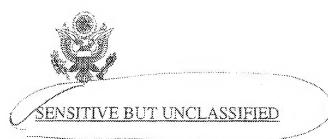
B6 B7(C)

This letter is to notify you that, in accordance with U.S. government standards set forth in Executive Orders 10450 and 12968, Government-wide Adjudicative Guidelines, and Department of State regulations, the Office of Personnel Security and Suitability (DS/SI/PSS) has determined that your continued access to classified information is not clearly consistent with the national security interests of the United States. Your Top Secret security clearance is suspended pending the outcome of an ongoing DS investigation. These considerations dictate that, in the interim, you must, at a minimum, remain assigned to a position that does not include sensitive duties.

DS/SI/PSS has been notified that you have shown an unwillingness to comply with Department rules and regulations regarding writing and speaking on matters of official concern, including by publishing articles and blog posts on such matters without submitting them to the Department for review, and that your judgment in the handling of protected information is questionable. This raises serious security concerns and can be disqualifying under Adjudicative Guidelines "E" (Personal Conduct) and "K" (Handling Protected Information). The suspension of your security clearance does not constitute a formal revocation and does not indicate that such action is planned.

If, after further investigation and review, the Director, Diplomatic Security Service, revokes your clearance, you will be given an opportunity to respond. Moreover, should the Assistant Secretary of Diplomatic Security render a decision to sustain the revocation of your clearance, you will be afforded the opportunity to appeal the decision to the Department's Security Appeals Panel.

C()663178	3 0 IED U.S. Department of State Case No. F-2017-17836 Doc No. C06631780 Date: 10/12/2018
	ż	SENSITIVE BUT UNCLASSIFIED
		Pursuant to Department policy, you are required to turn in your building ID card, any government issued credentials, and Diplomatic Passport to DS/SI/PSS. You will be issued a DS-1838 (Request for Personal Identification Card) and will be issued a non-sensitive building badge. Your point-of-contact is who can be reached at to facilitate this requirement. Attached is a
٥		memorandum for your signature, acknowledging your understanding of these actions, not your agreement.
٠		You are required to return the Acknowledgement of Receipt, signed and dated, to within five days of receipt. You may return the completed memorandum by fax to, or you may scan it and email to@state.gov.
		Enclosure: Acknowledgment of Receipt
***		cc: HRDG: S HR/ER/C HR/REE/ DS/DO/S DS/SI/PS



United States Department of State

Washington, D.C. 20520

RELEASE IN PART B7(C),B6

OCT 12 2011

B6

B7(C)

MEMORANDUM

TO:

FROM:

DS/SI/PSS

SUBJECT: Clearance Suspension

This letter is to notify you that, in accordance with U.S. government standards set forth in Executive Orders 10450 and 12968, Government-wide Adjudicative Guidelines, and Department of State regulations, the Office of Personnel Security and Suitability (DS/SI/PSS) has determined that your continued access to classified information is not clearly consistent with the national security interests of the United States. Your Top Secret security clearance is suspended pending the outcome of an ongoing DS investigation. These considerations dictate that, in the interim, you must, at a minimum, remain assigned to a position that does not include sensitive duties.

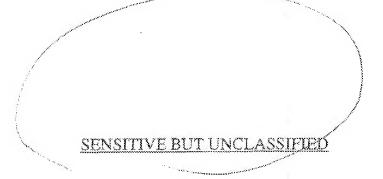
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SENSITIVE BUT UNCLASSIFIED

SENSITIVE BUT UNCLASSIFIED

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*	who can be reached at to facilitate this requirement. Attached is a memorandum for your signature, acknowledging your understanding of these actions, not your agreement.	B6 B7(C)
	You are required to return the Acknowledgement of Receipt, signed and dated, to within five days of receipt. You may return the completed memorandum by fax-to gr you may scan it and email to @state.gov.	B6 B7(C)
	Enclosure:	
	Acknowledgment-of-Receipt	
*	cc: HRDG: HR/ER/CSD: HR/REE/EX: DS/DO/SSD DS/SI/PSS: Certification Desk	B6 B7(C)
	Donour So. Corumounta Don	



HR/ER/CSD Press Guidance March 9, 2012

Disciplinary Case of Peter Van Buren

RELEASE IN FULL

Key Point:

Question:

Mr. Van Buren claims that the Department suspended his security clearance to retaliate when he published a book critical of Iraq policy. He now says the Department is further retaliating against him by proposing to separate him for cause from the Foreign Service. Is it true?

- We cannot comment on the specific case of Mr. Van Buren, or any other employee, other than to say that the retaliation claims in this case are without merit.
- The State Department values the opinions of its employees and encourages expression of differing viewpoints and is committed to fairness in the workplace. There are many examples of employees publishing articles and books in their private capacity that do not reflect Department views.
- At the same time, the Department of State has an obligation to ensure that
 official information is released in an authorized and appropriate manner,
 that classified and other protected material is not improperly disclosed, and
 that the views an employee expresses in his or her private capacity are not
 attributed to the U.S. government.

- Foreign Service Officers and other employees are well aware that they are expected to meet these obligations.
- The Department follows established practice in enforcing its policies and regulations regarding the conduct of employees. Disciplinary actions are taken in accordance with 3 FAM 4300 regulations, and in cases of proposed separation for cause, pursuant to Section 610 of the Foreign Service Act, as amended (22 USC 4010).

Question:

Mr. Van Buren states the Department did in fact clear his book for publication.

Is it true?

This matter is not about clearance of the employee's book. The
 Department cannot comment on the specifics of Mr. Van Buren's case.

Question:

What is the process for an employee who is proposed for disciplinary action?

 Employees subject to discipline are given due process to refute allegations and defend against proposed discipline before a final decision is rendered.

Question:

Can an employee appeal the deciding official's decision?

- A Foreign Service Officer may grieve the disciplinary action through the Department's grievance system, and before the Foreign Service Grievance Board.
- A Foreign Service Officer whom the Director General has recommended for separation automatically has a right to a hearing before the Foreign Service Grievance Board.
- In separation cases, a Foreign Service Officer may exercise his/her right to obtain judicial review of the final decision under section 1110 of the Act (22 U.S.C. 4140).

Question:

Mr. Van Buren has stated that there are eight different charges against him, including improper handling of classified materials, improper handling of Sensitive But Unclassified Information, failure to follow regulations, poor judgment, violation of 5 CFR 2635.807, insubordination, lack of candor and failure to cooperate in an official inquiry. Can you comment on these charges?

• The Department cannot comment on the specifics of Mr. Van Buren's case.

Question:

Can you explain how the Department decided to propose Mr. Van Buren for separation rather than a lesser penalty, such as a suspension?

• The Department cannot comment on the specifics of Mr. Van Buren's case.

If pressed specifically on the status of PVB's security clearance:

- We do not discuss individual personnel matters, including Mr. Van Buren's situation. Nor do we discuss the status of security clearances.
- However, the Department has clear legal authority—and indeed the responsibility—to ensure that all employees with security clearances uphold national security interests and adhere to standards of suitability.
- An employee is not deemed eligible for access to classified information merely by reason of his or her Federal service, or as a matter of right or privilege.

Drafted: HR/ER/CSD: DVisocan, ext. 4-8179

Cleared: HR/ER/CSD: RCruz: ok

HR/ER: MEHickey: ok

HR/FO: BManzanares: ok

M/FO: SMcPartland: ok

M/PRI: CMaier: ok

L/EMP: ACavnar: ok

L/EMP: HAzar: ok

L/M/DS: KGleeson: ok

DS/PA: JFinkle: ok

HR/PC: BGreenberg: ok

HR/PC: KKrueger: ok

PA: MZeiseniss: ok

NEA/PPD: MLavalee: ok

NEA/FO: BLeaf: ok

MEMORANDUM

SENSITIVE BU	T UNCLASSIFIED	RELEASE IN PART B7(C),B6	
TO:	DS/SI/PSS — HR/ER/CSD — Ronald Cruz		B6 B7(C)
THROUGH:	DS/DO/ICI -		B6 B7(C)
FROM:	DS/ICI/PR -	1461/	B6 B7(C)
SUBJECT:			B6 B7(C)
	PR-2011-00158		
Attached is the f	inal Report of Investigation or you deem appropriate. If addition	for nal details are required,	B6 B7(C)
	e Reporting Agent, SA		B6 B7(C)



RELEASE IN FULL

May 15, 2012

Via U.S. mail and email

Patrick F. Kennedy Under Secretary for Management U.S. Department of State 2201 C Street NW, Room 7207 Washington, DC 20520

AMERICAN CIVIL LIBERTIES UNION FOUNDATION

NATIONAL OFFICE 125 BROAD STREET, 18TH FL. NEW YORK, NY 10004-2400 T/212.549.2500 WWW ACLU ORG

OFFICERS AND DIRECTORS

SUSAN N. HERMAN PRESIDENT

ANTHONY D. ROMERO EXECUTIVE DIRECTOR

Dear Mr. Kennedy:

We write in connection with Peter Van Buren, a Foreign Service Officer at the U.S. Department of State. The State Department has proposed terminating Mr. Van Buren, and this termination is currently under review by the Director General of the Foreign Service and Director of Human Resources. We believe that the State Department's actions constitute a violation of Mr. Van Buren's constitutional rights and urge you to reinstate Mr. Van Buren to his position on the Board of Examiners.

Mr. Van Buren has been a FSO with the State Department for 23 years. Recently, he served as an examiner on the Board of Examiners. Prior to that time, Mr. Van Buren was a Team Leader on a Provincial Reconstruction Team in Iraq. When he returned from his posting in Iraq, Mr. Van Buren became a vocal critic of the reconstruction effort and wrote We Meant Well: How I Helped Lose the Battle for the Hearts and Minds of the Iraqi People. Mr. Van Buren submitted his book for review under 3 Foreign Affairs Manual 4170, which requires pre-clearance for an employee's speech or writing on "matters of official concern," broadly defined as anything related to a "policy, program, or operation of the employee's agency or to current U.S. foreign policies, or [that] reasonably may be expected to affect the foreign relations of the United States." 3 FAM 4172.1-3(A)(2). Materials "must be submitted for a reasonable period of review, not to exceed thirty days." 3 FAM 4172.1-5. After the 30-day examination period had expired with no response from the State Department, Mr. Van Buren moved forward with the publication of his

book. Mr. Van Buren's current work for the State Department is not related to the Iraq reconstruction effort, and his positions since returning from Iraq have included no responsibilities related to those issues.

Mr. Van Buren also maintains a personal blog on a variety of topics, including the Iraq reconstruction and other matters of public concern. Mr. Van Buren includes a disclaimer on each blog post clearly stating that the views expressed therein are his own. Moreover, Mr. Van Buren's style and tone leave no doubt that he is speaking only for himself and not as an official spokesperson for the State Department. Mr. Van Buren has also published a number of articles, emphatically in his own voice, about his time in Iraq in the *New York Times*, *Rolling Stone*, *Huffington Post*, and other major news outlets.

AMERICAN CIVIL LIBERTIES

Beginning in August 2011 and coinciding with the publication of his book, Mr. Van Buren was subjected to a series of adverse personnel actions. These actions have included suspension of his security clearance, confiscation of his Diplomatic Passport, being placed on administrative leave, being banned from the State Department Building, losing access to his State Department computer, and being reassigned to a makeshift telework position. The Government Accountability Project filed a complaint with the Office of Special Counsel alleging that these actions were prohibited personnel actions taken in retaliation for Mr. Van Buren's book. That complaint is still pending.

Nonetheless, the State Department recommended that Mr. Van Buren be "separate[d] for cause" based on a Report of Investigation prepared by the Bureau of Diplomatic Security. This proposed termination for Mr. Van Buren's speech raises substantial constitutional questions and creates the appearance of impermissible retaliation for Mr. Van Buren's criticism of the State Department. The Supreme Court has long made clear that public employees are protected by the First Amendment when they engage in speech about matters of public concern. A public employee's First Amendment rights can be overcome only if the employee's interest in the speech is outweighed by the government's interest, as employer, in the orderly operation of the public workplace and the efficient delivery of public services by public employees. Pickering v. Bd. of Educ., 391 U.S. 563, 568 (1968). The government bears an even greater burden of justification when it prospectively restricts employees' expression through a generally applicable statute or regulation. United States v. Nat'l Treasury Employees Union, 513 U.S. 454, 468 (1995) ("NTEU"). By those standards, the State Department's actions here appear to be unconstitutional.

There can be no dispute that the subject matter of Mr. Van Buren's book, blog posts, and news articles – the reconstruction effort in Iraq – is a matter of immense public concern. This issue has been the subject of a

nationwide, highly contentious, and very public debate. See, e.g., Sanjour v. EPA, 56 F.3d 85, 91 (D.C. Cir. 1995) (en banc) ("current government policies" are "perhaps the paradigmatic 'matter[] of public concern'") (alteration in original).

The public's interest in hearing speech about these issues from Mr. Van Buren is also plain. See, e.g., Waters v. Churchill, 511 U.S. 661, 674 (1994) ("Government employees are often in the best position to know what ails the agencies for which they work; public debate may gain much from their informed opinions."); Sanjour, 56 F.3d at 94 ("[G]overnment employees are in a position to offer the public unique insights into the workings of government generally and their areas of specialization in particular."). It is precisely for that reason that Metropolitan Books decided to publish Mr. Van Buren's book and that so many choose to read his book and blog. Indeed, Mr. Van Buren's speech about the reconstruction effort in Iraq implicates the very core of the First Amendment. Garrison v. Louisiana, 379 U.S. 64, 74-75 (1964) ("[S]peech concerning public affairs is more than self-expression; it is the essence of self-government.").

AMERICAN CIVIL LIBERTIES

The Supreme Court has repeatedly held that public employees retain their First Amendment rights even when speaking about issues directly related to their employment, as long as they are speaking as *private citizens*. *Garcetti v. Ceballos*, 547 U.S. 410, 421 (2006). In his book, blog posts, and articles, it is clear that Mr. Van Buren is speaking in his own voice and not on behalf of the State Department. Writing blog posts and articles from home, on his own time and on his personal computer, is a paradigmatic example of speech that public employees may legitimately engage in as private citizens. *Pickering*, 391 U.S. 563 (unconstitutional to discipline teacher for writing letter to the editor); *Garcetti*, 547 U.S. at 423 (citing opeds as private citizen speech).

Given the enormous public interest in receiving speech on this subject and Mr. Van Buren's unique experience in Iraq, it is unlikely that the State Department would be able to sustain its burden of demonstrating that its interests outweigh Mr. Van Buren's and the public's First Amendment rights. That is especially so because there can be no legitimate claim that Mr. Van Buren's speech caused any disruption to the State Department or to its ability to operate efficiently.

Further, the State Department's pre-publication review policy, as applied to blog posts and articles, raises serious constitutional questions. Through its policy, the State Department is prospectively restricting the speech of Mr. Van Buren as well as all present and future State Department employees. Where, as here, the restriction limits speech before it occurs, the Supreme Court has made clear that the government's burden is especially heightened. *NTEU*, 513 U.S. at 468. The State Department must show that

the interests of potential audiences and a vast group of present and future employees are outweighed by that expression's necessary impact on the *actual* operation of government. *Id.* Courts have also required careful tailoring of prospective restrictions to ensure they do not sweep too broadly and that they actually address the identified harm. *Id.* at 475. Given this heightened standard, it is highly unlikely that the State Department could sustain its burden of demonstrating that its policy is constitutional.

There is no justification for such an expansive prior restraint on State Department employees' speech. The State Department's policy affects all employees and is broadly written to include all "matters of official concern." This encompasses a vast amount of speech – including Mr. Van Buren's and that of numerous other State Department bloggers – that would in no way harm the "actual operation of the government." The overbreadth of the State Department's policy is abundantly clear when compared with the practice of the Department of Defense. Hundreds of active-duty soldiers, many with access to classified and sensitive information, post articles and maintain personal blogs without pre-clearance and without posing any harm to military operations.

AMERICAN CIVIL LIBERTIES UNION FOUNDATION

Further, the State Department's pre-publication requirement covers even more speech than necessary to serve the government's stated interests – to protect classified information and to prevent views of employees from being improperly attributed to the government. 3 FAM 4172.1-1. As such, the policy is not carefully drawn to ensure that it does not unnecessary chill a vast amount of protected speech, nor is it tailored to address the identified harm. See Harman v. City of New York, 140 F.3d 111, 123 (2d Cir. 1998).

The State Department's actions create the strong appearance of impermissible retaliation against Mr. Van Buren for his criticism of the reconstruction effort in Iraq. We hope that the State Department will reconsider the proposed termination of Mr. Van Buren and reinstate him to his position on the Board of Examiners.

Sincerely,

Ben Wizner Kate Wood

13mi

American Civil Liberties Union 125 Broad Street, 18th Floor New York, NY 10004

(212) 519-7860 bwizner@aclu.org

cc: Linda Thomas-Greenfield, Director General of the Foreign Service and Director of Human Resources;

Jesselyn Radack & Kathleen McClellan, Government Accountability

Project;

Raeka Safai, American Foreign Service Association.

AMERICAN CIVIL LIBERTIES UNION FOUNDATION



U.S. Department of State

RELEASE IN PART B7(C),B6

DIPLOMATIC SECURITY SERVICE

WARNING AND ASSURANCE TO EMPLOYEE REQUESTED TO PROVIDE INFORMATION ON A VOLUNTARY BASIS

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DS-7619 02-2008

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C06632416*IED U.S. Department of State Case No. F-2017-17836 Doc No. C06632416 Date: 10/12/2018

C06632416*IED U.S. Department of State Case No. F-2017-17836 Doc No. C06632416 Date: 10/12/2018

This email is UNCLASSIFIED.

B7(C),B6		
		B6 B7(C)
m: Int	Thursday, September 15, 2011 6:36 AM	27(0)
To: Co: Subject:	Safai, Raeka; Boswell, Eric J; Kelty, Robert F; 'akamer RE: Administrative Interview	В6
Follow Up Flag: Flag Status:	Follow up Completed	
Categories: Classification:	Working UNCLASSIFIED	
1. To date, I have	you a copy of the audio tape from our first meeting within 24 not received that tape nor have you replied to my attorney's sly the copy of the tape as promised, or supply a written reaso as promised.	queries about that
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From: Sent: Wednesday, Set To Cc: Safai, Raeka Subject: Administrat Importance: High Good afternoon This is a follow up to second interview wassist in the determance assignment to cer	ssified.	B6 B7(C) B6 B7(C) B6 B7(C) ment to report for a information that will ermine suitability for

Neither your answers nor any information or evidence gained by reason of your answers may be used against you in any criminal proceeding, except that if you knowingly and willfully provide false statements or information in your answers, you may be criminally prosecuted for that action (18 U.S.C. 11). The answers you furnish and any information or evidence resulting therefrom may be used in ine course of agency disciplinary proceedings, which could result in disciplinary action, including dismissal. This administrative interview is scheduled for 10:30 a.m. on Monday, September 19, 2011 and will be conducted in the office space of DS/ICI/PR located at U.S. Department of State Annex # 20 (SA-20), 1801 North Lynn Street, Arlington (Rosslyn), Virginia 22209. Regards, B6 B7(C)

Special Agent, Diplomatic Security Service

Office of Professional Responsibility (DS/ICI/PR)

This e-mail is unclassified based on definitions provided in E.O. 12958

@state.gov

B6

B7(C)

SBU

This email is UNCLASSIFIED.

Receipt of CD-R from DS/ICI/PR to American Foreign Service Association

(SBU) On September 15, 2011, I received a CD-R from Special Agent	B6
of the Bureau of Diplomatic Security (DS), Office of Professional	B7(C)
Responsibility (DS/ICI/PR) containing the audio recording of DS/ICI/PR's	
September 1, 2011 voluntary interview with U.S. Department of State employee	
I understand that the recording on this CD-R contains	B6
Sensitive But Unclassified information including Law Enforcement Sensitive	B7(C)
information and may not be disseminated outside the U.S. Department of State	
without the prior written approval of the Director, Diplomatic Security Service. I	
also understand the Department's regulations concerning the protection of	
Sensitive But Unclassified information as found in 12 FAM 540 and attached to	
this receipt.	
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U.S. Department of State

DIPLOMATIC SECURITY SERVICE

WARNING AND ASSURANCE TO EMPLOYEE REQUIRED TO PROVIDE INFORMATION

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ou are going to be asked a number of our have a duty to reply to these que efuse to answer or fall to reply fully a	stions. Agency disciplinar			
Neither your answers nor any informa any oriminal proceeding, except that han answers, you may be criminally prose information or evidence resulting there esult in disciplinary action, including o	f you knowingly and willfuli cuted for that action (18 U efrom may be used in the o	y <i>provide false state</i> SC 1001). The ans	ements or information in swers you furnish and a	n <i>your</i> any
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have re	ations as set fort	h above.		B6 B7
		EM)	noyee's Signature	MINISTRAMONO CONTRACTOR CONTRACTO
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Witness		Employe	ee's Name (Printed)	***************************************
10:25	119/11	SA-20		Phand digital distance of the second
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RIVACY ACT NOTICE: This informa	dion is requested nursuant	to 22 U.S.C. 4801	et sen 70mnibus Dini	inmatic .
scurity and Antiterrorism Act of 1986 aught in connection with an inquiry re	as amended) and 22 U.S.	C. 2709 (Special Ac	gents). This information	n is being
u provide on this form may be availa	ible to appropriate agencie	s, whether federal,		or

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Failure to provide the information may result in agency disciplinary action.